

## Message Text

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ACTION EB-07

INFO OCT-01 ARA-06 EUR-12 EA-06 NEA-09 ISO-00 FEA-01

ERDA-05 AID-05 CEA-01 CIAE-00 CIEP-01 COME-00 DODE-00

FPC-01 H-02 INR-07 INT-05 L-02 NSAE-00 NSC-05 OMB-01

PM-03 SAM-01 OES-03 SP-02 SS-15 STR-04 TRSE-00 FRB-03

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R 251344Z APR 75

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 806

INFO USMISSION OECD PARIS

AMEMBASSY ALGIERS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CARACAS

AMEMBASSY DUBLIN

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TEHRAN

AMEMBASSY TOKYO

USMISSION EC BRUSSELS

C O N F I D E N T I A L COPENHAGEN 1188

E.O. 11652: GDS

TAGS : ENRG, DA

SUBJ: DANISH REACTION TO CONSUMER/PRODUCER PREPCON

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SUMMARY: DANISH FONOFF ENERGY POLICY OFFICIALS BELIEVE THAT,

IN LONGER RUN, IT WAS PROBABLY FORTUNATE FOR CONSUMER INTERESTS THAT THE PRODUCER/LDC GROUP REFUSED TO NEGOTIATE THEIR POSITION ON INCLUSION OF RAW MATERIALS AND DEVELOPMENT IN THE AGENDA. ASIDE FROM FRENCH COLLAPSE INTO ARMS OF THE PRODUCERS, DANES THOUGHT CONSUMER COUNTRY WILLINGNESS TO COMPROMISE HAD REACHED POINT DURING PREPCON WHERE, IF OTHERS HAD ACCEPTED, RESULT WOULD HAVE BEEN AN AGENDA LEADING POTENTIALLY TO DISASTROUS MINISTERIAL CONFERENCE. WHILE DANES HAD WISHED TO STICK FIRMLY TO HAVING ONLY ENERGY ON CONFERENCE AGENDA, THEY ARE NOT NOW ADVERSE TO BROADER AGENDA, POSSIBLY IN DIFFERENT FORUM (E.G., UNSPECIAL SESSION) AND DEFINITELY DIFFERENT VENUE, BUT BELIEVE PREPARATION OF CONSUMER POSITIONS ON RAW MATERIALS AND DEVELOPMENT MUST BE AS RIGOROUSLY PURSUED AS IN CASE OF ENERGY. ON OTHER HAND, THEY DO NOT BELIEVE WE SHOULD RUSH INTO RESUMPTION OF DIALOGUE BUT GIVE FIRST PRIORITY NOW TO ADOPTION IN IEA OF LONG TERM COOPERATION PROGRAM IN CONSERVATION, ACCELERATED DEVELOPMENT OF RESOURCES, AND RESEARCH AND DEVELOPMENT. END SUMMARY.

1. IN LENGTHY POST-MORTEM APRIL 24, RIBERHOLDT (FONOFF-ENERGY) TOLD ECONCOUNSELOR THAT DANES THOUGHT PREPCON WAS USEFUL IN SMOKING OUT PRODUCER/LDC POSITIONS BUT DISTURBING BECAUSE OF WILLINGNESS OF CONSUMER COUNTRIES TO TAKE "COMPROMISE" POSITIONS WHICH WERE "DANGEROUSLY FAR OUT". DANES WERE, THEREFORE, RELIEVED THAT PRODUCERS DID NOT BITE AND MAINTAINED THEIR POSITIONS ADAMANTLY.

2. ON FUTURE STEPS, DANES DO NOT YET HAVE ANY FIRM IDEAS. THEY BELIEVE HOWEVER THAT IEA COUNTRIES SHOULD MAINTAIN THEIR COMMITMENT TO CONTINUE DIALOGUE. THEY SHOULD CONTINUE TO STATE SO PUBLICLY WHENEVER APPROPRIATE OCCASION ARISES. RIBERHOLDT HOPED THAT CONSUMERS DO NOT RUSH TO TAKE NEW INITIAITVES. THIS IS A PERIOD NECESSARY FOR QUIET THOUGHT AND CONSULTATION AND THEN VERY CAREFUL COOPERATIVE PREPARATION OF NEXT STEPS.

3. WHAT NEXT STEPS SHOULD BE, DANES ARE NOT AT ALL SURE. THEY ASSUME BILATERAL DISCUSSION WITH PRODUCERS VIA DIPLOMATIC CHANNELS MAY PROVIDE SOME INDICATIONS WHAT OTHER SIDE IS THINKING. IN ADDITION, DANES HAVE BEGUN TO THINK ABOUT THREE POSSIBLE ALTERNATIVE APPROACHES:

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(A) WHEN TIME APPEARS RIPE, A NEW PREPCON WITH COMPOSITION ROUGHLY THE SAME AS LAST BUT DEFINITELY NOT IN PARIS AND NOT WITH FRENCH CHAIRMAN.

(B) AN IEA (OR OCED)/OPEC DIALOGUE, PICKING UP SHAH ON AN EARLIER OFFER.

(C) UTILIZE UN SPECIAL SESSION AS NEW FORUM. DANES ARE THINKING (VERY ROUGHLY, RIBERHOLDT EMPHASIZED) ALONG LINES OF PROPOSING AT THAT MEETING TO BREAK-UP ISSUES FOUR-WAYS: ENERGY, DEVELOPMENT, RAW MATERIALS, AND MONETARY.

4. RIBERHOLDT SAID ALTERNATIVE (C) SEEMS MOST PROMISING TO DANES, ALTHOUGH THEY SEE PLENTY OF PROBLEMS WITH IT. THEY WOULD HOPE THAT, IF BREAKDOWN OF SUBJECT MATTER COULD BE ACHIEVED, ENERGY COULD BE SEPARATED FROM UN AUSPICES AND BROUGHT BACK TO SOMETHING RESEMBLING ORIGINAL CONSUMER IDEA OF ENERGY CONFERENCE. THEY BELIEVE IT WOULD BE REALITVELY EASIER TO OBTAIN AGREEMENT ON LETTING EXISTING INTERNATIONAL FINANCIAL INSTITUTIONS HANDLE THE MONETARY ISSUES. RIBERHOLDT WAS NOT AT ALL SURE THIS WOULD WORK BUT NOTED THAT THESE ISSUES WILL, IN ANY EVENT, ARISE IN THE SPECIAL SESSION AND WESTERN COUNTIRIES SHOULD MAKE BETTER COOPERATIVE PREPARATIONS FOR HANDLING THEM THAN THEY DID IN THE PAST.

5. RIBERHOLDT ADDED THAT, WHILE DENMARK FIRMLY BELIEVED AT PREPCON THAT ONLY ENERGY MATTERS SHOULD BE PLACED ON THE AGENDA, IT IS NOT ADVERSE TO A CONFERENCE (UN OR OTHERWISE) WHERE ALL ISSUES RAISED BY PRODUCERS/LDCS MIGHT BE CONSIDERED. THEY BELIEVE, HOWEVER THAT CONSUMERS MUST IN THAT EVENT PREPARE THEIR POSITIONS ON THE OTHER ISSUES AS THOROUGHLY AS THEY HAD FOR ENERGY.

6. WHILE DECISIONS ON HOW TO CONTINUE THE DIALOGUE ARE IMPORTANT, RIBERHOLDT FELT THAT THE MOST IMPORTANT PRIORITY ITEM FOR THE IEA COUNTRIES IS TO REACH AGREEMENT ON SCHEDULE ON THE LONG TERM COOPERATION PROGRAM IN ENERGY.

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ENERGY, PETROLEUM, CONSUMPTION, PRODUCTION, MEETING AGENDA, COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MartinML  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975COPENH01188  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750147-0160  
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**Handling Restrictions:** n/a  
**Image Path:**  
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**Legacy Key:** link1975/newtext/t19750413/aaaaamgj.tel  
**Line Count:** 145  
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**Office:** ACTION EB  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MartinML  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 17 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <17 APR 2003 by BoyleJA>; APPROVED <17 SEP 2003 by MartinML>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** DANISH REACTION TO CONSUMER/PRODUCER PREPCON CONFIDENTIAL  
**TAGS:** ENRG, DA  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006